

## Message Text

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TO AMEMBASSY BELGRADE NIACT IMMEDIATE

C O N F I D E N T I A L STATE 196478

EXDIS

FOLLOWING REPEAT USUN NEW YORK 3049 SENT ACTION SECSTATE  
INFO ANKARA ATHENS NICOSIA LONDON PARIS MOSCOW LIMA JAKARTA  
YAOUNDE PEKING NATO DATED SEPT 6.

QUOTE

C O N F I D E N T I A L USUN 3049

EXDIS

E.O. 11652: GDS

TAGS: PFOR UNSC CY

SUBJ: NON-ALIGNED PROPOSAL FOR SC MISSION TO CYPRUS

1. AFTERNOON OF SEPT 5, I DISCUSSED PROPOSED NON-ALIGNED  
MISSION TO CYPRUS WITH BRITISH, TURKS AND PERUVIANS. I  
SOUGHT INFORMATION AS TO BOTH PRECISE NATURE OF PROPOSAL  
AND ITS ORIGIN. I URGED MY COLLEAGUES TO THINK VERY  
CAREFULLY BEFORE EMBRACING PROPOSAL THAT RESEMBLED EARLIER  
SOVIET PROPOSAL, HAD BEEN FLOATED BY THE YUGOSLAVS,  
AND MIGHT NOT BE TIMELY OR POSITIVE CONTRIBUTION TO  
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EFFORT TO GET REAL NEGOTIATIONS UNDER WAY.

2. UKUN SAID THAT INDONESIA-PERU-CAMEROON COMBINATION HAD BEEN ARRIVED AT ONLY AFTER CONSIDERING AUSTRIA AS ALTERNATIVE TO CAMEROON. I FOUND UK PERMREP RICHARD TAKING SURPRISINGLY POSITIVE ATTITUDE TOWARD PROPOSAL, WHICH HE INITIALLY REGARDED AS HARMLESS AND IN ANY CASE VIRTUALLY IMPOSSIBLE TO HEAD OFF. HE HAD IMPRESSION AT SECOND HAND THAT TURKS NOT OPPOSED TO IDEA. I EXPRESSED PERSONAL CONCERN THAT PRESS WOULD VIEW PROPOSED MISSION AS SC RESPONSIVENESS TO SOVIET INITIATIVE AND THUS GIVE SOVIETS STATUS IN EASTERN MEDITERRANEAN THEY HAVE BEEN SEEKING. WE AGREED IT IMPORTANT TO CHECK OUT TURKISH ATTITUDE AND CONSIDER MATTER VERY CAREFULLY. I EMPHASIZED THAT WALDHEIM HAD TOLD US ONLY YESTERDAY THAT HE SATISFIED CLERIDES-DENKTASH TALKS SEEMED ON THE TRACKS AND WITH AGREEMENT TO MOVE FROM HUMANITARIAN ISSUES TO BROADER POLITICAL ONES.

3. TURKISH PERMREP OLCAY SAID HE HAD INITIALLY TOLD PERUVIAN THAT PROPOSAL NOT GREATLY DIFFERENT FROM EARLIER SOVIET PROPOSAL FOR SC MISSION. PEREZ DE CUELLAR HAD CLAIMED THAT PRESENT PROPOSAL "COMPLETELY DIFFERENT" BECAUSE IT INCLUDED NO EAST EUROPEAN. I SUGGESTED THIS DIFFERENCE WOULD BE LOST ON THE MEDIA, AS SOVIETS HAD NEVER SAID ON THE RECORD THAT THEY MUST BE MEMBER OF SC MISSION. OLCAY SAID HE HAD TOLD PERUVIAN HE SAW "SOME SMALL ADVANTAGE" IN PROPOSED MISSION BECAUSE "IT COULD TAKE THE HEAT OFF THE ISSUE IN THE GENERAL ASSEMBLY." AT END OF OUR DISCUSSION, OLCAY VOLUNTEERED CONCLUSION THAT CYPRUS DEBATE IN GA INEVITABLE, AND AGREED NON-ALIGNED MISSION COULD NOT DEFLECT SUCH DEBATE. OLCAY SAID HE WAS IN PROCESS OF PREPARING CABLE TO ANKARA ON SUBJECT AND WAS GLAD WE HAD DISCUSSED MATTER BEFORE HE DID NO. BEFORE AGREEING TO PROPOSAL, HE WOULD WANT "GUARANTEE" FROM NON-ALIGNED THAT UNGA WOULD NOT DISCUSS CYPRUS, OR AT WORST WOULD PRODUCE "HARMLESS" RESOLUTION.

4. PEREZ DE CUELLAR TOLD ME THAT PROPOSAL FOR NON-ALIGNED MISSION WAS "STILL AT A VERY TENTATIVE STAGE". INDONESIAN AMB SANI HAD FATHERED PROPOSAL, AFTER YUGOSLAV MISSION HAD BRIEFED NON-ALIGNED MEMBERS OF SC ON MINIC'S VISIT TO CYPRUS.  
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MINIC HAD BEEN OPTIMISTIC ABOUT PROSPECT FOR NEGOTIATIONS. MAKING IT CLEAR I SPEAKING ON PERSONAL BASIS, I RAISED CONSIDERATIONS DISCUSSED EARLIER WITH RICHARD AND OLCAY. PEREZ WEAS AS USUAL SMOOTHLY NON-COMMITTAL, BUT I BELIEVE MY QUESTIONS HAD SOME IMPACT. HE SAID HE WOULD DISCUSS "Y OBJECTIONS" WITH INDONESIANS, AND REITERATED THAT NON-ALIGNED PROPOSAL STILL TENTATIVE. I INSISTED THAT I HAD NOT MADE OBJECTIONS; RATHER, I HAD POSED SOME CONSIDERATIONS

THAT SUGGESTED NEED FOR CAUTIOUS CONSIDERATION. PEREZ HAD IMPRESSION OLCAY HAD OKAYED PROPOSAL; I RECOMMENDED HE RECHECK, AS I HAD DIFFERENT UNDERSTANDING.

5. COMMENT: I CONTINUE TO THINK NON-ALIGNED MISSION IS MISCHIEVOUS IDEA THAT WOULD LOOK LIKE VICTORY FOR SOVIETS; REWARD YUGOSLAVS FOR MEDDLING; AND INVOLVE DOCTRINAIRE ANTI-NATO NON-ALIGNED (PERHAPS INEXTRICABLY) IN A COMPLEX NEGOTIATING EFFORT TO WHICH THEY NOT LIKELY TO MAKE A POSITIVE CONTRIBUTION. HOWEVER, WE HAVE STAYED LOOSE, AS REAL BREAKDOWN OF CEASEFIRE ON CYPRUS WOULD LIKELY PRECIPITATE PROPOSALS FAR WORSE THAN THIS ONE. SCALI UNQUOTE KISSINGER

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